



Asset Smoothing Methods

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Recap of Previous OSA Presentation (Funding Methods)

- All funding methods have pros and cons
- LEOFF 2 funding method uses parts of both Aggregate and EAN funding methods
- No Unfunded Actuarial Accrued Liability (UAAL)
- Normal Cost Contribution Rate volatility managed in two ways
 - Rate floor (percentage of EANC)
 - Asset smoothing method



Today's Presentation: Asset Smoothing Methods

- What is an asset smoothing method and why might you want one?
- What are some considerations for choosing a method?
- How does asset smoothing method work in Washington?
- Comparing methods for LEOFF 2



What Is An Asset Smoothing Method?

- Way of managing short term volatility in the investment market
- Provides more stable contribution rates
- Spreads impacts out over longer time horizon
 - If actual rate of return (ROR) is above or below the expected ROR, then a portion of the impact is deferred

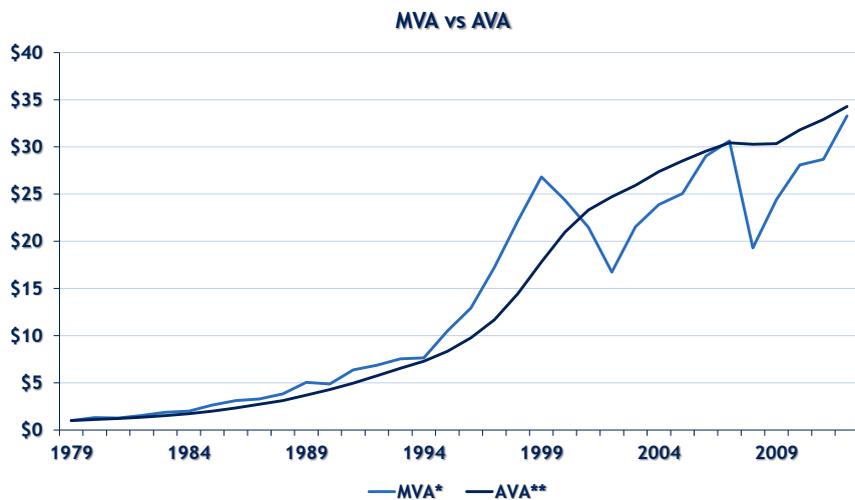


Many Ways To Structure Smoothing Method

- For example, can spread gains/losses over years or decades
- Opinions differ on
 - Which measures to smooth
 - Whether any smoothing should take place
- As a practical matter, typically referring to a set portion of returns amortized over less than a decade



Sample Eight-Year Fixed Asset Smoothing



*We assumed MVA increased by the S&P 500 returns.

**We smoothed the AVA over a fixed 8 year period beginning in 1980. We assumed an investment rate of return of 7.50% during this time period.



Considerations When Choosing An Asset Smoothing Method

- Integration with other components of funding method
 - Characteristics of actuarial cost method
 - Asset allocation of the Washington State Investment Board (WSIB)
- Constancy
 - Smoothing method should be a long-term choice
 - Otherwise could be used to “shop” for results
- Guidance from plan actuary
 - Adherence to Actuarial Standards of Practice (ASOPs)



Actuarial Standard Of Practice No. 44

- Consistent treatment of actuarial gains and losses
 - No bias in asset smoothing method
 - Gain or loss smoothed over the same period of time
- Actuarial assets fall within reasonable range around the market assets
 - Typically accomplished with a corridor (cap)
- Differences are recognized within a reasonable period of time

To What Degree Should We Smooth The Assets?

- Many combinations available
- Short or long-term
 - Typically range from three to ten years
- Width of corridor
 - Typically +/- 20 to 30 percent around market value
- Fixed or dynamic
 - All gains and losses smoothed over fixed amount of time, e.g. five years
 - Amount of smoothing varies by size of deviation from expected



How Does Asset Smoothing Method Work?

- In Washington, smoothing depends on size of change and has boundaries
 - Length of smoothing ranges from one to eight years
 - Thirty percent corridor in place
 - Actuarial value must fall within 70 percent and 130 percent of market value
- RCW 41.45.035 - "changes to plan asset values that vary from the long-term investment rate of return assumption shall be recognized in the actuarial value of assets over a period that varies up to eight years depending on the magnitude of the deviation of each year's investment rate of return relative to the long-term rate of return assumption"



Schedule of Asset Smoothing For LEOFF 2

| Annual Gain/Loss | | |
|------------------|------------------|--------------------|
| Rate of Return | Smoothing Period | Annual Recognition |
| 14.5% and up | 8 years | 12.50% |
| 13.5-14.5% | 7 years | 14.29% |
| 12.5-13.5% | 6 years | 16.67% |
| 11.5-12.5% | 5 years | 20.00% |
| 10.5-11.5% | 4 years | 25.00% |
| 9.5-10.5% | 3 years | 33.33% |
| 8.5-9.5% | 2 years | 50.00% |
| 6.5-8.5% | 1 year | 100.00% |
| 5.5-6.5% | 2 years | 50.00% |
| 4.5-5.5% | 3 years | 33.33% |
| 3.5-4.5% | 4 years | 25.00% |
| 2.5-3.5% | 5 years | 20.00% |
| 1.5-2.5% | 6 years | 16.67% |
| 0.5-1.5% | 7 years | 14.29% |
| 0.5% and lower | 8 years | 12.50% |



Smoothing Method Produces Actuarial Value of Assets

- Start with the Market Value of Assets (MVA)
- Subtract total deferred assets/losses
 - Prior year deferrals are rolled forward
 - Current year deferral added
- Result is Actuarial Value of Assets (AVA)
- AVA must fall within the corridor
 - Above 70 percent of MVA
 - Below 130 percent of MVA



Calculating the Actuarial Value of Assets – LEOFF 2

| Calculation of Actuarial Value of Assets | | | |
|--|------------------------------------|-----------------------|------------------------|
| (Dollars in Millions) | | | LEOFF 2 |
| a. | Market Value at 6/30/2012 | | \$6,640 |
| b. | Deferred Gains and (Losses) | | |
| | Plan Year Ending | Years Deferred | Years Remaining |
| | 6/30/2012 | 7 | 6 |
| | 6/30/2011 | 8 | 6 |
| | 6/30/2010 | 5 | 2 |
| | 6/30/2009 | 8 | 4 |
| | 6/30/2008 | 8 | 3 |
| | 6/30/2007 | 8 | 2 |
| | 9/30/2006 | 8 | 1 |
| | Total Deferral | | (\$581) |
| c. | Market Value less Deferral (a - b) | | \$7,222 |
| d. | 70% of Market Value of Assets | | \$4,648 |
| e. | 130% of Market Value of Assets | | \$8,633 |
| f. | Actuarial Value of Assets* | | \$7,222 |

Note: Totals may not agree due to rounding.

*Actuarial Value of Assets can never be less than 70% or greater than 130% of the market value of assets.



The Mathematics Behind The Smoothing

| Plan Year Ending June 30 | 2010 | 2011 | 2012 |
|-------------------------------------|--------|--------|-------|
| a) Actual Return | 12.99% | 21.08% | 1.45% |
| b) Expected Return | 8% | 7.50% | 7.50% |
| c) Asset Gain/(Loss) | 219 | 699 | (390) |
| d) Years to Smooth | 5 | 8 | 7 |
| e) Annual Recognition (c/d) | 44 | 87 | (56) |
| f) Years Remaining | 2 | 6 | 6 |
| g) Amount Deferred at 6/30/12 (e*f) | 87 | 524 | (334) |



Putting The Pieces Together

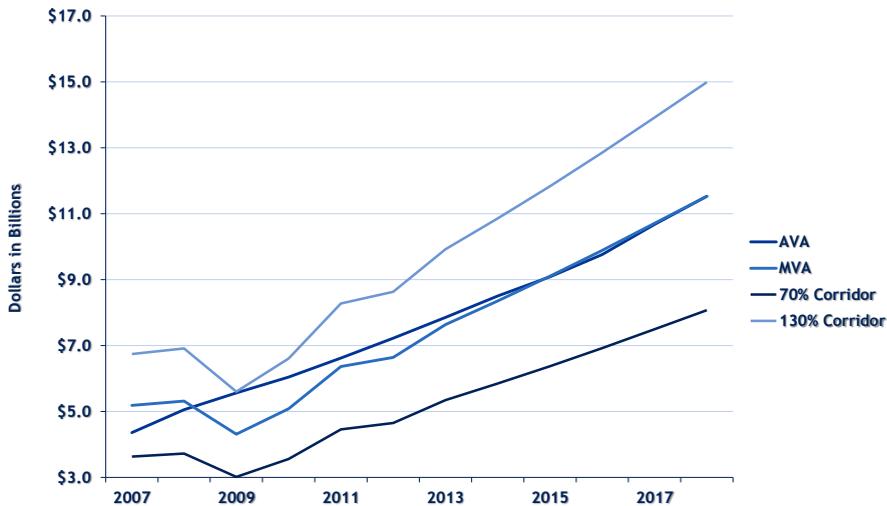
| Calculation of Actuarial Value of Assets | | | | | | LEOFF 2 |
|--|------------------------------------|-------------|----------------|-----------------|--|----------------|
| (Dollars in Millions) | | | | | | |
| a. | Market Value at 6/30/2012 | | | | | \$6,640 |
| b. | Deferred Gains and (Losses) | | 0 | 0 | | |
| Plan Year Ending | Actual ROR | Gain/(Loss) | Years Deferred | Years Remaining | | |
| 6/30/2012 | 1.45% | (390) | 7 | 6 | | (334) |
| 6/30/2011 | 21.08% | 699 | 8 | 6 | | 524 |
| 6/30/2010 | 12.99% | 219 | 5 | 2 | | 87 |
| 6/30/2009 | -22.64% | (1,653) | 8 | 4 | | (827) |
| 6/30/2008 | -1.33% | (491) | 8 | 3 | | (184) |
| 6/30/2007 | 22.74% | 464 | 8 | 2 | | 116 |
| 9/30/2006 | 15.77% | 285 | 8 | 1 | | 36 |
| Total Deferral | | | | | | (\$581) |
| c. | Market Value less Deferral (a - b) | | | | | \$7,222 |
| d. | 70% of Market Value of Assets | | | | | \$4,648 |
| e. | 130% of Market Value of Assets | | | | | \$8,633 |
| f. | Actuarial Value of Assets* | | | | | \$7,222 |

Note: Totals may not agree due to rounding.

*Actuarial Value of Assets can never be less than 70% or greater than 130% of the market value of assets.



Comparing The Actuarial Value to Market Value*



*Results after 2012 are based upon OSA's 2012 Projections, which include investment returns through 6/30/2013.

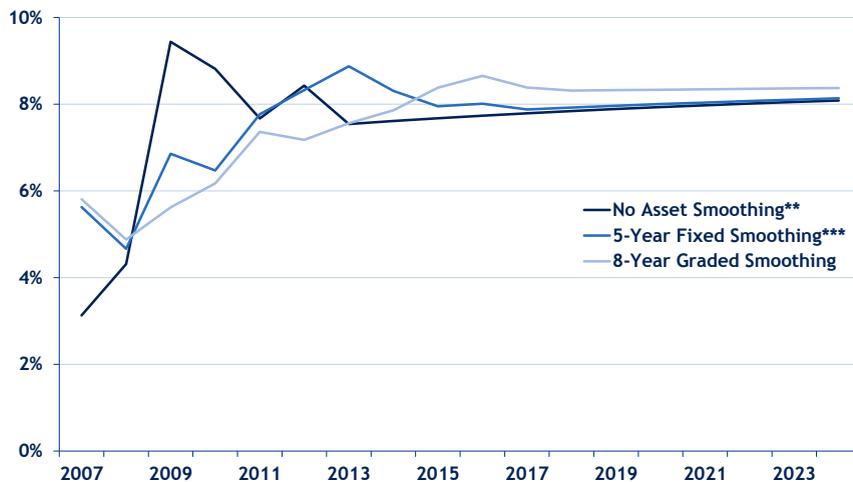


A Hypothetical Look At Different Methods For LEOFF 2

- No asset smoothing
 - All gains and losses recognized immediately (no deferrals)
- Five-year fixed smoothing
 - Each year's gain or loss is smoothed over five years
 - Twenty percent corridor around the market value (80 percent - 120 percent)
- Eight-year graded smoothing (Current method)
 - Smoothing varies based on how large the gain/loss is
 - Maximum smoothing is eight years
 - Thirty percent corridor around the market value (70 percent - 130 percent)



Estimated LEOFF 2 Contribution Rates Under Various Methods*



*We assumed no contribution rate floors were in place for any of the methods.

**Under the "No Asset Smoothing" approach, we assumed there were no asset gains (or losses) prior to 2007.

***Under the "5-Year Fixed Smoothing" approach, we assumed the Board began smoothing assets over a fixed 5-year interval beginning in 2007.

Summary

- Managing short-term volatility in gains and losses
- Promotes stable contribution rates
- Many options available
- Selecting a method involves
 - Integration with other components of funding method
 - Constancy: long-term decision
 - Guidance from plan actuary
- Washington smoothing depends on size of change and has boundaries
 - Length of smoothing ranges from one to eight years
 - Thirty percent corridor in place



Questions

